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PAGE 01 KIGALI 00311 01 OF 02 211548Z
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	LAB-01	L-01	ADS-00
	NSAE-00	NSCE-00	OMB-01	PA-01	PM-01	PRS-01	P-01
	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00	RPE-01

/021W

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P 211546Z JAN 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC PRIORITY 5564
INFO AMEMBASSY BRUSSELS
AMEMBASSY BUJUMBURA
AMEMBASSY DAR ES SALAAM
AMEMBASSY KAMPALA
AMEMBASSY KINSHASA
AMEMBASSY NAIROBI
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 01 OF 02 KIGALI 00311

E.O. 12356: DECL: OADR
TAGS: PREL, PGOV, RW
SUBJECT: THE DIPLOMATS REVIEW POLITICAL IMPASSE

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: WESTERN DIPLOMATS MET WITH TANZANIAN
AMBASSADOR AND FACILITATOR TO SHARE VIEWS ON THE
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PAGE 02 KIGALI 00311 01 OF 02 211548Z
CURRENT IMPASSE OVER INSTALLATION OF A GOVERNMENT AND
NATIONAL ASSEMBLY AND TO LOOK FOR A WAY THROUGH THE
IMPASSE. WHILE SOME DETAILS REGARDING DIFFERENT
POSITIONS EMERGED, POLITICAL FORCES APPEAR ALIGNED
MUCH AS BEFORE. IT WAS AGREED TO SEEK AN INFORMAL
MEETING WITH THE PRIME MINISTER-DESIGNATE WITH A VIEW
TOWARDS HELPING HIM REACH OUT IN COMPROMISE, BOTH TO
HIS OWN PARTY AND OTHER ELEMENTS IN THE POLITICAL
SPECTRUM. END SUMMARY.

3. THE TANZANIAN FACILITATOR AMBASSADOR TAMBWE LED

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OFF THE DISCUSSION WITH A QUICK ANALYSIS OF THE SITUATION. ONE ALTERNATIVE, HE SUGGESTED, WAS THAT ALL PARTIES WOULD AGREE TO GO AHEAD AND INSTALL A GOVERNMENT AND NATIONAL ASSEMBLY. HE THOUGHT IT UNLIKELY THIS OPTION COULD BE ACHIEVED SOON GIVEN THE DEEP DIFFERENCES WHICH SEPARATED THE PARTIES REGARDING COMPOSITION OF THESE TWO INSTITUTIONS. THE SECOND ALTERNATIVE WAS THAT THE PRESIDENT WOULD TRY TO USE THE FORCE OF HIS OFFICE AND SUCH SUPPORT AS HE HAD WITHIN FACTIONS OF THE LIBERAL PARTY (PL), THE DEMOCRATIC REPUBLICAN MOVEMENT (MDR) AND THE FAR RIGHT TO INSTALL A GOVERNMENT OF HIS OWN LIKING. THIS WOULD BE OPPOSED BY THE PATRIOTIC FRONT (RPF) AND THE OTHER POLITICAL PARTIES WHICH ARE INCREASINGLY WITHIN ITS SPHERE OF INFLUENCE, INCLUDING THE LANDO FACTION OF PL AND THE TWAGIRAMUNGU FACTION OF THE MDR. THE THIRD ALTERNATIVE WAS FOR THE PATRIOTIC FRONT, PRIME MINISTER AND ALIGNED PARTIES TO ATTEMPT TO INSTALL AN ASSEMBLY TO THEIR LIKING UNDER THE AUSPICES OF THE

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PAGE 03 KIGALI 00311 01 OF 02 211548Z
PRESIDENT OF THE CONSTITUTIONAL COURT. HE PREDICTED THIS WOULD BE OPPOSED BY AT LEAST PART OF THE ARMY, GENDARMERIE AND CIVILIAN MILITIA BY THE PARTIES ALIGNED AROUND THE PRESIDENT. AMBASSADOR TAMBWE ALSO REVEALED THAT THE PRESIDENCY IN RECENT DISCUSSIONS HAD FLOATED THE IDEA WITH PRIME MINISTER TWAGIRAMUNGU OF AM AMNESTY BEING PROMISED (AND LATER VOTED THROUGH THE NATIONAL ASSEMBLY) FOR THE PRESIDENT AND FIFTY-ONE OF HIS CLOSE COLLABORATORS.

4. THE BELGIAN AMBASSADOR WONDERED IF THE SITUATION WAS AS DISMAL AS THE TANZANIAN FACILITATOR SUGGESTED. COULDN'T ALL PARTIES BE CONVINCED TO SEE THEIR OWN INTEREST IN FINDING COMPROMISE AND INSTALLING THE INSTITUTIONS OF THE ARUSHA ACCORD. HE FELT THE PLACE TO BEGIN WAS WITH THE PRIME MINISTER-DESIGNATE. IF THE PRIME MINISTER WOULD BECOME MORE FLEXIBLE, THEN IT WOULD BE EASIER TO ARGUE FOR FLEXIBILITY OF THE TWO SIDES WITHIN THE LIBERAL PARTY. FRENCH CHARGE NOTED THAT PRIME MINISTER WANTED, AMONGST OTHER THINGS, A PUBLIC DENUNCIATION OF THE MDR CONFERENCE, WHICH OUSTED HIM AS A MEMBER OF THE PARTY LAST JULY. THE PRIME MINISTER WAS ALSO STRONGLY ATTACHED TO THE IDEA OF PROTECTING THE

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PARTY'S POLITICAL BASE FOR THE NATIONAL ELECTION
CAMPAIGNS AT THE END OF THE TRANSITION PERIOD.
CLEARLY PRIME MINISTER-DESIGNATE WANTED TO RUN FOR
PRESIDENT AND USE HIS TIME AS PRIME MINISTER TO BUILD
TOWARD THAT END.

5. THERE WAS CONSIDERABLE DISCUSSION OF PL PRESIDENT
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PAGE 04 KIGALI 00311 01 OF 02 211548Z
MUGENZI'S ROLE, INCLUDING THE PURPORTED ATTEMPT ON
HIS LIFE AFTER HE LEFT THE U.S. MARTIN LUTHER KING
RECEPTION WEDNESDAY, 1/19. ONE AMBASSADOR REPORTED
MUGENZI NOT TERRIBLY UPSET BY THE INCIDENT, CLAIMING
IT COULD AS WELL HAVE BEEN A BUSINESS PARTNER WHO
WANTED TO DO HIM IN, WHILE ANOTHER HAD MUGENZI CALL
HIM CLAIMING IT WAS POLITICALLY MOTIVATED AND
DESIGNED BY HIS PL OPPONENT LANDO. WHILE RWANDAN
PRIVATE RADIO HAS MADE MUCH OF THE INCIDENT, MUGENZI
REPORTEDLY CAN RECALL ONLY ONE SHOT FROM WHAT WAS
SUPPOSED TO HAVE BEEN AN AUTOMATIC WEAPON. THE
INCIDENT MAY WELL HAVE BEEN PREFABRICATED.

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6. IN ANY CASE, ALL REPORTED THAT MUGENZI WAS VIGOROUSLY BACK ON THE DIPLOMATIC CIRCUIT SEEKING SUPPORT FROM ALL. MUGENZI TOLD FRENCH CHARGE 1/19 THAT THE RWANDAN ARMY HAD REGAINED ITS MORALE AND WAS
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PAGE 02 KIGALI 00311 02 OF 02 211549Z
READY TO GO BACK TO WAR. CHARGE WARNED THAT IF THE RWANDAN ARMY STARTED A FIGHT, THE PATRIOTIC FRONT WOULD BE IN KIGALI IN FOUR DAYS. THIS TIME FRANCE WOULD NOT COME TO THE RESCUE; IT WAS COOPERATING FULLY WITH THE MULTILATERAL EFFORT; THE DAYS OF BILATERAL BAILOUT FOR RWANDA WERE OVER. TAKEN ABACK, MUGENZI ASKED IF THE CHARGE WERE SERIOUS. WHEN ASSURED THAT HE WAS, MUGENZI RESPONDED, "THAT IS AWFUL."

7. AFTER CONSIDERABLE DISCUSSION OF WAYS TO MOVE THE SITUATION FORWARD, COMS' AGREED TO MEET WITH THE PRIME MINISTER-DESIGNATE INFORMALLY AND SEE IF HE COULD BE CONVINCED TO LEAD OUT IN THE POLITICAL COMPROMISE THAT WOULD BREAK THE IMPASSE. ALL PRESENT HAD WITHIN THE WEEK MET WITH THE PRIME MINISTER SINGULARLY AND FOUND HIM VERY RESISTANT TO SUGGESTIONS THAT HE BROADEN HIS NOMINATIONS WITHIN THE NEW GOVERNMENT. RECENT MEETINGS BETWEEN THE PRIME MINISTER AND HIS POLITICAL OPPONENTS WERE ALSO REPORTED TO BE GLACIAL. A TEA AT THE BELGIAN AMBASSADOR'S RESIDENCE NOW SCHEDULED AT 3:30 P.M.,

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1/21, WILL DETERMINE WHETHER THE PRIME MINISTER CAN
BE INDUCED TOWARDS MORE FLEXIBILITY. RAWSON

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